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An Agricultural Law Research Publication

Water Rights Tables

by

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An Agricultural & Food Law Consortium Project

Water Rights Tables

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This publication consists of two tables with information regarding water rights among the states. Table 1 summarizes each state's common law water rights. In the first column, the state's surface water regime is identified- either Riparian water rights or Prior Appropriation. In the second column, the common law water rights regime for percolating ground water is designated- the Absolute Dominion rule, the Reasonable Use rule, Prior Appropriation, the Correlative Rights doctrine, or the Restatement (Second) of Torts Rule. The third column designates whether the state has statutory rules ("regulated riparian") that modify or supplement the common law rule and whether those statutory rules apply to groundwater and/or surface water.

Table 2 briefly summarizes the type of regulated riparian requirements, the threshold at which the requirements apply, grandfathered water withdrawals and exemptions for those states that have regulated riparian rules.

➤ TABLE 1: State Water Rights

| | Surface Water | Percolating Groundwater | Regulated Riparian |
|-------------|-------------------------------------|----------------------------|-----------------------|
| Alabama | R | RU | Yes- GW and SW |
| Alaska | PA | PA | |
| Arizona | PA | RU | Yes- GW |
| Arkansas | R | RU | Yes- GW and SW |
| California | R/PA | CR | Yes- SW ¹ |
| Colorado | PA ² | PA | Yes- GW |
| Connecticut | R | AD ³ | Yes- GW and SW |
| Delaware | R | RU | Yes |
| Florida | No common law water rights | No common law water rights | Yes⁴- GW and SW |

Abbreviations:

PA = Prior Appropriation
R = Riparian
AD = Absolute Dominion
RU = Reasonable Use
CR = Correlative Rights
RSTMT = Restatement of
Torts
(Second)

¹ Some water districts and counties regulate groundwater.

² Prior appropriation does not apply to "nontributary water", which includes nontributary surface water and groundwater.

³ Some doubt exists as to whether common law water rights still exist in Connecticut. See, *City of Waterbury v. Town of Washington*, 260 Conn. 506, 800 A.2d 1102 (2002).

⁴ Florida has a unique system of five independent water management districts.

| Georgia | R | AD | Yes- GW and SW |
|---------------|-----|-----------------|---|
| Hawaii | PA | CR | Yes- GW and SW |
| Idaho | PA | PA | |
| Illinois | R | RU | Yes- GW |
| Indiana | R | AD | Yes- SW ⁵ |
| Iowa | R | CR | Yes- GW and SW |
| Kansas | PA | PA | Yes- GW and SW |
| Kentucky | R | RU | Yes- GW and SW |
| Louisiana | R | AD | |
| Maine | R | AD ⁶ | |
| Maryland | R | RU ⁷ | Yes- GW ⁸ and SW. |
| Massachusetts | R | AD | Yes- GW and SW |
| Michigan | R | RU | Very limited GW provisions. Great Lakes-St. Lawrence River Basin Water Resources Compact applies. |
| Minnesota | R | AD | Yes- GW and SW |
| Mississippi | PA? | AD ⁹ | Yes- GW and SW |
| Missouri | R | RU | No. |
| Montana | PA | PA | |

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⁵ Groundwater withdrawals are regulated to a limited degree by the Emergency Groundwater Rights Act, IC 14-25-4.

⁶ Note that the legislature has purported to modify this rule in certain situations by statute, but that no court has applied the statute. MRSA tit. 38, § 404(2).

⁷ Maryland has created

⁸ Note that the Maryland Department of the Environment has adopted an unwritten rule that limits groundwater withdrawals to the amount that the department calculates (under a very conservative formula) that is recharged to the land owned or under the control of the withdrawer.

⁹ Little case law exists in Mississippi, but the leading case, while adopting the absolute dominion rule, indicates that Mississippi may adopt the reasonable use rule if faced with the appropriate case. *Board of Supervisors v. Miss. Lumber Company*, 31 So. 905 (Miss. 1902).

| Nebraska | PA ¹⁰ | RU/CR ¹¹ | Yes- GW |
|---------------------------------|------------------|----------------------------|---|
| Nevada | PA | PA | |
| New Hampshire | R | RU | Large groundwater withdrawals only.12 |
| New Jersey | R | RU ¹³ | Yes- GW and SW |
| New Mexico | PA | PA | |
| New York | R | RU | Yes- GW and SW |
| North Carolina | R | RU | Yes- GW and SW |
| North Dakota | PA | PA | |
| Ohio | R | RSTMT | Yes- GW and SW |
| Oklahoma | R/PA | RU/CR ¹⁴ | Yes- GW and SW |
| Oregon | PA ¹⁵ | PA ¹⁶ | |
| Pennsylvania | R | RU | |
| Rhode Island | R | AD | |
| South Carolina | R | No common law exists | Yes- GW and SW |
| South Dakota | R/PA | PA | |
| Tennessee | R | CR | Registration only |
| Texas | PA | AD | GW- underflow of a river section and groundwater conservation districts |
| Utah | PA | PA | |
| Vermont | R | AD ¹⁷ | |
| Virginia | R | RU | Yes- GW and SW |
| Washington | PA/R | PA | |
| | _ | DII | Degistration only |
| West Virginia | R | RU | Registration only |
| West Virginia Wisconsin Wyoming | R R PA | RSTMT | Yes- GW and SW |

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 $^{^{10}}$ Nebraska recognizes some earlier, very limited, riparian rights in surface water.

¹¹ Nebraska uses the reasonable use rule for groundwater with correlative rights applying during times of shortage.

¹² Groundwater Protection Act, N.H. Rev. Stat. Ann. §§ 485-C:13 and 21.

¹³ *Meeker v. East Orange*, 77 N.J.L. 623, 638 (E. & A. 1909) has also been interpreted as adopting the correlative rights rule).

¹⁴ Oklahoma traditionally used the reasonable use rule, but that rule has been changed by statute. Okla. Stat. tit. 82 § 1020.9(B). Reasonable use still appears to apply to domestic uses. Uses established prior to the statutory change are grandfathered. Okla. Stat. tit. 82 § 1020.14.

¹⁵ Some historical riparian rights are recognized in Oregon.

¹⁶ Permit is only way to acquire use of groundwater since 1955.

¹⁷ Vermont adopted a statute adopting the correlative rights approach based on unreasonable harm in 1985. Vt. St. Ann. tit. 10, § 1410. The statute has never been applied.

> TABLE 2: Regulated Riparian Regimes

| | Type of Requirement | Threshhold | Grandfathered | Exemptions |
|----------------------------|---|---|---------------|--|
| Alabama | Registration/Reporting | 100,000 gpd | NA | |
| Arizona (GW) ¹⁸ | | | | |
| Arkansas | Registration | | | |
| Connecticut | Permit | 50,000 gpd | | |
| Delaware | Permit | 50,000 gpd | | |
| Florida | Water Management Districts | Varies | | |
| Georgia | Permit | 100,000 gpd | | |
| Illinois | Permit (GW) | 100,000 gpd | | |
| Indiana | Registration/Reporting ¹⁹ | 100,000 gpd | | |
| Iowa | Permit/Reporting | 25,000 gpd | | |
| Kentucky | Permit | 10,000 gpd | | Domestic, agricultural |
| Louisiana | Registration/Reporting (GW) | 1,000,000 gpd ²⁰ | | |
| Maine | Select Permitting (GW)/Reporting (Agriculture- SW & GW) | "Significant" for permits/All agricultural SW and GW withdrawals must be reported | | |
| Maryland (1933) | Permit | All ²¹ | | Domestic, agricultural (if annual us is less than 10,000 gallons per day) |
| Massachusetts | Registration/Permit | Permit- 10,000 gpd (or 9,000,000 in any 3 month period) | | |
| Michigan | Reporting/Permitting | Reporting- 100,000 gpd ²² ; Permit- 2,000,000 gpd | | Domestic |

¹⁸ Arizona is a prior appropriation state for surface water.
19 Permits required in restricted use areas for new users or users who withdraw more than 100,000 gallons per day. ²⁰ Threshold for reporting. All groundwater withdrawals must be registered.

²¹ Additional requirements for withdrawals of surface and groundwater in excess of 10,000/day.

²² Agricultural withdrawals are reported to the Michigan Department of Agriculture, while all other withdrawals are reported to the Michigan Department of Environmental Quality.

| Minnesota | Permit | Over 10,000 gallons in any one day; or 1,000,000 in any year; or any domestic use serving more than 25 persons | | Domestic |
|------------------|---|--|------------|---|
| Mississippi | Permit | Additional requirements above 20,000 gpd | Yes (1985) | Domestic and limited other |
| Missouri | Registration/Reporting | 100,000 gpd | | |
| Nebraska | Registration (GW) | | | |
| New Hampshire | Permit (GW) | 57,600 in any 24-hour period | | |
| New Jersey | Permit/Registration/ Certification | Capability of withdrawing more than 100,000 gallons per day or combined pump capacity of greater than 70 gpm | | Agriculture, aquaculture, horticulture. ²³ |
| New York | Region-specific registration and permitting | Long Island counties- 45 gpm (permit); Great Lakes Basin- 100,000 gpd averaged over a 30-day period or 3,000,000 gallons during any 30-day period (registration) | | |

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²³ An Agricultural Water Usage Certification or Agricultural Water Use Registration must be obtained from the County agricultural agent if a person has the capability to withdraw ground and/or surface water in excess of 100,000 gpd for agricultural, aquacultural or horticultural purposes.

| North Carolina | Registration/limited permitting ²⁴ | Agricultural users- 100,000 gpd; all other users- 10,000 gpd | | |
|-------------------|---|---|--|---|
| Ohio | Registration/Permit | Registration- 100,000 gpd; Permit- Average of 2,000,000 gpd over a 30 day period | | |
| Pennsylvania | Registration/Reporting | 10,000 gpd, averaged over any 30-day period (voluntary for all others) | | |
| South Carolina | Registration/Reporting/limited permitting ²⁵ | 3,000,000 gpm | | |
| Tennessee | Registration | 10,000 gpd | | culture, ed other |
| Texas | | | | |
| Vermont | Reporting/Permit (GW) | Commercial/Industrial- 20,000 gpd averaged monthly (reporting); 57,600 gpd (40 gallons/minute for 24 hours) (permit) | 57,6 mus publ syst clos geo | culture- 600 gpd treport; ic water ems, ed loop thermal |
| Virginia | Groundwater Management Areas (GW) | Permit required if more than 300,000 gpm in GWMA | | |
| West Virginia | Reporting/registration | | | |
| Wisconsin | Reporting/Permit | GW- 100,000 gpd | | |

²⁴ In the 15 county capacity use area, permits required for ground water users of more than 100,000 gpd. Annual registration and reporting of withdrawals is required for surface and ground water users of more than 10,000 gpd.

²⁵ For groundwater, Ground Water Use Permits must be issued to all ground water systems located in a designated Capacity Use Areas designed to withdraw and use groundwater equal to or greater than 3,000,000 gallons in any month. The intention to install any well that will withdraw 3,000,000 gallons or more of groundwater in any month in the Coastal Plain, but outside of a Capacity Use Area, must be placed on public notice 30 days prior to drilling. For new and existing surface water withdrawals, a user is required to register and report the quantity of surface water withdrawn to the Department.